APPROVED AS TO FORM Legislative Counsel By

This initiative measure is submitted to the people in accordance with the provisions of Section 8 of Article II of the California Constitution.

This initiative measure adds sections to the Labor Code; therefore, new provisions proposed to be added are printed in *italic type* to indicate that they are new.

PROPOSED LAW

SUBJECT TO COURT ORDERED CHANGES

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#### ☐ The California Safer Sex in the Adult Film Industry Act [

The People of the State of California do hereby ordain as follows:

#### WSection 1. Title.

This Act shall be known and may be cited as "The California Safer Sex in the Adult Film Industry Act" (the "Act").

## ¶ Section 2. Findings and Declarations.

The people of the State of California hereby find and declare all of the following:

- Widespread transmission of sexually transmitted infections associated with making adult films in California has been documented by one or more county departments of public health. All workers in the adult film industry deserve to go to work and not become ill. It is important that safer sex practices in the making of adult films, and in particular the use of condoms by performers, be required so as to limit the spread of HIV/AIDS and other sexually transmitted infections in the adult film industry. Not only is the risk of HIV/AIDS and other sexually transmitted infections among adult film performers of immediate public concern, but so is the risk of transmitting HIV/AIDS and other sexually transmitted infections between adult film performers and the broader population.
- The adult film industry places profits above worker safety and actively prevents and discourages the use of certain essential safer sex methods. Costs of vaccinations, testing, and medical monitoring relative to HIV/AIDS and other sexually transmitted infections are currently unfairly borne by adult film performers, while adult film producers avoid bearing these costs and responsibilities. This Act is necessary and appropriate to address these public concerns.

### & Section 3. Purposes and Intent.

H The People of the State of California hereby declare the following purposes and intent in enacting this . Act:

- (a) To protect performers in the adult film industry and minimize the spread of sexually transmitted infections resulting from the making of adult films in California, thus reducing the negative impact on people's health and improving Californians' quality of life.
- (b) To require producers of adult films to comply with the law by requiring, among other things, that performers are protected by condoms from sexually transmitted infections.
- (y (c) To authorize and require the California Division of Occupational Safety and Health (Cal/OSHA) and the California Occupational Safety and Health Standards Board to take appropriate measures to enforce the Act.

- HIV/AIDS and other sexually transmitted infections to be paid by adult film producers and to give adult film performers a private right of action to recover civil damages for economic or personal injury caused by adult film producers' failure to comply with the health and safety requirements of this Act.
- (t) (e) To hold liable all individuals and entities with a financial interest in the making or distribution of adult films who violate this Act.
- (f) To require adult film producers to provide notice of filming, to maintain certain records regarding filming, to post a notice regarding the required use of condoms for specified scenes, and to fulfill additional health requirements.
- (y) To discourage noncompliance and encourage compliance with the requirements of this Act by requiring adult film producers to be licensed.
- (h) To extend the time in which the State of California may pursue violators of the Act.
- (i) To enable whistleblowers and private citizens to pursue violators of the Act where the state fails to do so.
- $\Psi$  (j) To prohibit talent agents from knowingly referring adult film performers to locations where condoms will not be used in the making of adult films.
- (k) To provide for the Act's proper legal defense should it be adopted and thereafter challenged in court.

  Sections 6720 + 6720.8

If Section 4. The California Safer Sex in the Adult Film Industry Act shall be codified by adding the following provisions to the California Labor Code

following provisions to the Galifornia Labor Code, to read:

If SEC.4.1. Section 6720 is added to the Labor Code, to read:

The Section 6720. Health and Employment Requirements: Adult Film Industry.

(a) An adult film producer shall maintain engineering controls and work practice controls sufficient to protect adult film performers from exposure to blood and any other potentially infectious material sexually transmitted infections ("OPIM-STI"). Engineering controls and work practice controls shall include: (1) Provision of and required use of condoms during the filming of adult films (2) Provision of condom-safe water-based or silicone-based lubricants to facilitate the use of condoms and (3) any other reasonable STI prevention engineering controls and work practice controls as required by regulations adopted by the board through the Administrative Rulemaking process, so long as such engineering controls and work practice controls are reasonably germane to the purposes and intent of (this Act).

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(b) The costs of all STI prevention vaccinations, all STI tests, and all medical follow-up required in order for an individual to be an adult film performer, shall be borne by the adult film producer and not by the adult film performer.

- (c) Adult film producers shall maintain as strictly confidential, as required by law, any adult film performer's health information acquired by any means.
- (d) An adult film producer's failure to offer, provide, and pay for a STI prevention vaccine, STI test, or medical examination, as required in order to be an adult film performer, if such vaccine, test, or examination is consented to by the adult film performer, shall result in a penalty against the adult film producer, payable to the State of California, equal to the cost of each STI prevention vaccine, each STI test, and each medical examination that the adult film producer failed to offer, provide, or pay for on behalf of the adult film performer.
- (e) Any adult film performer may seek and be awarded, in addition to any other remedies or damages allowed by law, a civil damages award of up to \$50,000, subject to yearly consumer price index increases, if the trier of fact: (1) finds that the adult film performer has suffered economic or personal injury as a result of the adult film producer's failure to comply with Labor-Code-sections—Sobdivision \$6720(a), (b), or (c); (2) makes an affirmative finding that the adult film producer's failure to comply was negligent, reckless, or intentional; and (3) finds that an award is appropriate. The court shall award costs and attorney's fees to a prevailing plaintiff in litigation filed pursuant to this subsection or subsection (f). Reasonable attorney's fees may be awarded to a prevailing defendant upon a finding by the court that the plaintiff's prosecution of the action was not in good faith. In the event that an adult film performer's subjection damages for economic or personal injury are covered by the adult film producer's workers' compensation insurance, this subsection shall not apply.
- (f) Any adult film performer entitled to bring an action under Labor Code section 6720(s) shall be entitled to bring such an action on behalf of all similarly situated adult film performers, subject to class certification by a court.

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- (g) By January 1, 2018, the Board shall adopt regulations to implement and effectuate the provisions and purposes of this Act in accordance with the rulemaking provisions of the Administrative Procedure Act (Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code ("Administrative Rulemaking").
- (h) This section shall not be construed to require condoms, barriers, or other personal protective equipment to be visible in the final product of an adult film. However, there shall be a rebuttable presumption that any adult film without visible condoms that is distributed for commercial purposes in the State of California by any means was produced in violation of this section.
- (i) Liability under this Act shall not apply to adult film performers, bonaetide employees, individuals providing independent contracting services, or production volunteers of an adult film producer who are acting within the scope of the general services being provided and in accordance with the instruction of the adult film producer, provided that such individuals have no financial interest in the adult film and are not adult film producers. (Such individuals shall not be considered agents of the adult film producer for purposes of this Act.)

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ORDERED CHANGES

collected pursuant to this subsection shall not be used to cover the costs of enforcing the Act

(c) Where an adult film has two or more adult film producers, one of the adult film producers may transmit the information required to be disclosed by, Labor Code section 6720.1(a)(1) (7) on behalf of all of the adult film's adult film producers. Lubdivision (a) the subdivison (F)

(d) An adult film producer's failure to timely disclose to the Division the information required by this section, or to comply with the Labor Code section 6720:1(f) training program requirement, the Labor Gode section 6720-1(g) signage requirement, or the Labor Code section 6720.1(h) recordkeeping dollars requirement, shall be punishable by a penalty of no less than \$1,000) and no more than \$7,000) per violation, as determined via the administrative enforcement process or a civil action. Each repeat violation shall be punishable by a penalty of no less than \$7,000 and no more than \$15,000 as determined via the administrative enforcement process or a civil action. The failure to provide any individual piece of information required by Labor Code section 6720.1(a)(1)=(7) constitutes a separate fifthen violation. Subdivision (9) dollars

(e) An adult film producer who knowingly makes any false statement, representation, or certification in complying with Labor Code section 6720-1(a)(1) - (7) shall be assessed a penalty of not more than \$70,000 as determined via the administrative enforcement process or a civil action.

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(f) An adult film producer shall provide a training program to each adult film performer and employee as required by regulations adopted by the Board in accordance with the Administrative Rulemaking process.

(g) A legible sign shall be displayed at all times at the location(s) where an adult film is filmed in a conventional typeface not smaller than 48 point font, that provides the following notice so as to be clearly visible to all adult film performers in said adult films:

> The State of California requires the use of condoms for all acts of vaginal or anal intercourse during the production of adult films to protect performers from sexually transmitted infections and diseases.

Any public health concerns regarding any activities occurring during the production of any adult films should be directed to:

The Division or the Board shall determine, and shall make available to the public and to all adult film producers, the language to be inserted directly above the blank line on the sign required by this abdivision subsection, and all adult film producers shall comply with such determination by inserting such Sections 6720 to 6720.8, inclusive language directly above the blank line on the sign.

(h) An adult film producer shall designate a custodian of records for purposes of this Act. For a period of not less than four years, the custodian of records shall maintain. (1) a copy of each original and unedited adult film made, produced, financed, or directed by the adult film producer, 12) a copy of the

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information required to be disclosed by Labor Code section 6720.1(a)(1) (7) (3) proof that the adult film producer sprovided a training program to each adult film performer and employee pursuant to Labor Code section 6720.1(f); and (4) proof that a legible sign was displayed at the locations where the adult film was filmed pursuant to Labor Code section 6720.1(f).

(i) By January 1, 2018, the Division or Board shall adopt regulations to implement and effectuate this section and Labor-Code section 6720.2 in accordance with the rulemaking provisions of the Administrative Procedure Act (Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code) ("Administrative Rulemaking").

PSEC. 4.3. Section 67 20,2; sadded to the Labor Cade, to read:

Section 6720.2. Adult Film Producers: License

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- (a) Within 10 days after the beginning of filming of an adult film, the adult film's adult film producer(s) shall pay the required application fee, submit a required application to the Division, and obtain an Adult Film Production Health License ("License"). An adult film producer with a License that is in effect at the beginning of filming an adult film shall not be required to submit a new License application and fee. The application fee shall be set by the Division via Administrative Rulemaking, in an amount sufficient to provide for the cost of the administration of this section. Until the Division sets the fee, the fee shall be \$100. The fees collected pursuant to this subsection shall not be used to cover the costs of enforcing the Act.
- (b) A License shall be effective immediately upon the Division's receipt of the application and fee so long as the application and fee are transmitted to the Division within 10 days after the beginning of filming. In addition, the License shall be effective retroactively by 10 days or shall be effective on the day of beginning of filming, whichever is earlier.
- (c) Issuance of a License shall be a ministerial task to be performed by the Division. Suspension of a License shall only be permitted upon a stipulation by an adult film producer or upon a proper showing before a Presiding Officer, to be selected by the Division to conduct the hearing, that the licensee has been found, via the administrative enforcement process or a civil action, to have violated Labor Code, section 6720(6).
- (d) For any adult film producer who is not an individual, no License shall be effective unless all owners and managing agents of such adult film producer obtain a License.
- (e) A License shall be effective for two (2) years, unless suspended by the Division. Following the last day of the suspension period, the Division shall inform the suspended licensee of License reinstatement.
  - (f) Licensing Requirements:

(1) Each applicant and licensee must not have been found, through the administrative enforcement process or by a court, to have violated any of the requirements of Labor Code-

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section 6720(a) for the twelve (12) months preceding the filing of an application with the pivision or the duration of the adult film producer's suspension, whichever is less. All persons shall be considered in compliance with this Act as of the effective date of this Act.

(g) Whenever the Division determines that a licensee has failed to comply with the requirements of Labor Code section 6720(a), the Division shall issue a written notice to the licensee. The notice shall include a statement of deficiencies found, shall set forth corrective measures, if any, necessary for the licensee to be in compliance with Labor Code section 6720(a), and shall inform the licensee that penalties and/or License suspension may result.

- (h) A written request for administrative review, or for a continuance if good cause is shown, must be made by the noticed licensee within fifteen (15) calendar days of the issuance of the notice to comply, or else such review or continuance are waived.
- (i) Within ten (10) days after the administrative review or waiver, excluding weekends and holidays, the Division shall issue a written notice of decision to the licensee, specifying any penalties imposed on the licensee. For Licenses that have been suspended, the notice of decision shall specify the acts or omissions found to be in violation of this Act, and, in the case of a suspended License, shall state the length and extent of the suspension. The notice of decision shall also state the terms, if any, upon which the License may be reinstated or reissped.

(j) A License issued pursuant to this Act may be reinstated if the Division determines that the conditions which prompted the suspension no longer exist and any penalties imposed pursuant to this Act have been satisfied. In no event shall this section be construed as limiting a licensee's right to seek mandamus or to appeal an adverse License decision.

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(k) Performing the functions of an adult film producer without a License shall result in a fine of up to \$50 per day for any adult film producer who has previously been found to have violated Labor Gode Section 6720(a). Any adult film producer who fails to register as an adult film producer within 10 days after qualifying as an adult film producer shall be liable for a fine of up to \$25 per day for performing the functions of an adult film producer without a License.

975EC. 4.4. Section 6720.3 is added to the Labor Code, to read: 975eetign, 6720.3. Statute of Limitations.

(a) Notwithstanding Labor-Gode section 6317, in an action to prosecute any alleged violators of this Act or any adult film regulations now or hereafter adopted, the time for commencement of action shall be the later of the following: (1) one year after the date of the violation; or (2) one year after the violation is discovered, or through the use of reasonable diligence, should have been discovered.

ASEC. 4.5. Section 6720.4 is added to the Labor Code, to read: Coction 6720.4. Liability and Penalties.

(a) Notwithstanding any contrary provisions in Labor Code sections 6423 through 6436, every adult film producer, or any person in an agency relationship with an adult film producer, who does any of the following shall, in an administrative or civil action, be assessed a penalty as defined in subsection

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inclusive;

- (d) Any person found liable for violating Labor Code section 6720.5(a) who has been found liable two or more times for violating Labor Code section 6720.5(a) shall be assessed a penalty of the greater of: (1) not less than three times, but not more than four times, the amount of commercial consideration exchanged for any rights in the adult film, or)(2) not less than three times, but not more than four times, the total cost of producing the adult film.
- (e) This Act shall not apply to legitimate medical, educational, and scientific activities, to telecommunication companies that transmit or carry adult films, to criminal law enforcement and prosecuting agencies in the investigation and prosecution of criminal offenses, and to any film rated by the Motion Picture Association of America unless such film is an adult film.

  #Section 6720.6 is added to the Labor Code, to tead:

  | Section 6720.6 Enforcement; Whistleblowers; Private Rights of Action.
- (a) Any person who violates any provision of this Act shall be liable via the administrative enforcement process, or via a civil action brought by the Division or its designee, a civil prosecutor, an adult film performer aggrieved by a violation of Laber Code section 6720, or an individual residing in the State of California. Any adult film performer or individual, before filing a civil action pursuant to this subsection, must file with the Division a written request for the Division to pursue the alleged violator(s) via the administrative enforcement process or via commencement of a civil action. The request shall include a statement of the grounds for believing that this Act has been violated. The Division shall respond to the individual in writing, indicating whether it intends to pursue an administrative or civil action, or take no action. If the Division, within 21 days of receiving the request, responds that it is going to pursue the alleged violator(s) via the administrative enforcement process or a civil action, and initiates enforcement proceedings or files a civil action within 45 days of receiving the request, no other action may be brought unless the Division's action is abandoned or dismissed without prejudice. If the Division, within 21 days of receiving the request, responds in the negative, or fails to respond, the person requesting the action may file a civil action.
  - (b) The time period within which a civil action shall be commenced shall be tolled from the date of the Division's receipt of the request to either the date the civil action is dismissed without prejudice or the administrative enforcement action is abandoned, whichever is later, but only for a civil action brought by the individual who filed the request.
  - (c) No civil action may be filed under this section with regard to any person for any violations of the Act after the Division has issued an order consistent with this Act or collected a penalty against that person for the same violation. Although this Act imposes no criminal liability, no civil action alleging a violation of this Act may be filed against a person pursuant to this section if a criminal prosecutor is maintaining a criminal action against that person regarding the same transaction or occurrence. Not more than one judgment on the merits with respect to any particular violation of the Act may be obtained under this section against any person. The court may dismiss a pending action, without prejudice to any other action, for failure of the plaintiff to proceed diligently or in good faith.

Sections 6720 to 6720.8,

(d) If judgment is entered against one or more defendants in an action brought under this section, penalties recovered by the plaintiff shall be distributed as follows: 75 percent to the State of California and 25 percent to the plaintiff. The court shall award to a plaintiff or defendant other than a governmental agency who prevails in any action authorized by this Act and brought pursuant to this section the costs of litigation, including reasonable attorney's fees. However, in order for a defendant to recover attorney's fees from a plaintiff, the court must first find that the plaintiff's pursuit of the litigation was frivolous or in bad faith.

#SEC.4.8. Section 6720.7 is added to the Labor Code, to read: Section 6720.7. Talent Agency Liability.

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(a) It shall be unlawful for any talent agency, as that term is defined in Labor-Code section 1700.4(a); to knowingly refer, for monetary consideration, any adult film performer to any producer, or agent of the producer, including, but not limited to, casting directors, of adult films who are not in compliance with Labor-Code section 6720(a). Any talent agency found liable for violating this subsection shall be liable to the adult film performer for the amount of the monetary consideration received by the talent agency as a result of the referral made in violation of this section and for reasonable attorney's fees associated with successfully pursuing the talent agency for liability for violating this subsection.

- (b) Any talent agency that obtains written confirmation prior to the beginning of filming, signed under penalty of perjury by the adult film producer, that the adult film producer is in compliance with, and will continue to comply with, all requirements of Labor-Code, section 6720(a) shall not be liable for violating this section.
- (c) Violation of this section may be grounds for suspension or revocation of the violator's talent agency license. The Division and the Division of Labor Standards Enforcement shall maintain concurrent jurisdiction over the enforcement of this section.
- (d) Upon the finding of liability for violations of Eabor-Code section 6720(a), the Division shall for transmit the information in Labor Code section 6720.1(a)(5) to the Department of Industrial Relations,

  Division of Labor Standards Enforcement or any successor agency.

  Fig. 4.9. Section 6720.8 is added to the Labor Code, to read:

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(a) For purposes of California Labor Code ("Labor Code") sections 6720 through 6720.8, the following definitions shall apply:

(1) 'Adult film' means any recorded, streamed, or real-time broadcast of any film, video, multimedia, or other representation of sexual intercourse in which performers actually engage in vaginal or anal penetration by a penis.

(2) "Adult film performer" shall mean any individual whose penis penetrates a vagina or anus while being filmed, or whose vagina or anus is penetrated by a penis while being filmed.

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(3)"Adult film producer" means any person that makes, produces, finances, or directs one or more
adult films filmed in California and that sells, offers to sell, or causes to be sold such adult film(s) in
exchange for commercial consideration.
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(4) Adult film regulations' shall mean all regulations adopted by the Board in accordance with the rulemaking provisions of the Administrative Procedure Act, that are reasonably germane to the purposes and
intent of this Act.  (Compter 3:5 (commencing with Section 11340) of Part 1 of Division 3  of 7itle 2 of the Government Code)
(5) "Aided and abetted" or "aids and abets" means knowingly or recklessly giving substantial
assistance to a person.
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(6) 'Beginning of filming' means the point at which an adult film begins to be recorded, streamed,
or real-time broadcast.
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(7) "Board" means the California Occupational Safety and Health Standards Board.
(8) "Commercial consideration" means anything of value, including but not limited to, real or digital
currency, or contingent or vested rights in any current or future revenue.
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(9) "Commercial purposes" means to sell, offer to sell, or cause to be sold, in exchange for
commercial consideration.
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(10) "Distribute" or "distributed" means to transfer possession of in exchange for commercial
consideration. (k)
(11) "Division" means the California Division of Occupational Safety and Health (Cal/OSHA).
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(12) "Filmed" and "filming" means the recording, streaming, or real-time broadcast of any adult
film. $-(m)$
(13) "License" means Adult Film Producer Health License.
(13) "License" means Adult Film Producer Health License.  (14) "Licensee" means any person holding a valid Adult Film Producer Health License.  (15) "Other potentially infectious material, sexually transmitted infectious." (15) "OPIM STEED manual."
(15) Other potentially infectious material - sexually transmitted infections" ("OPIM-STI") means
bodily fluids and other substances that may contain and transmit sexually transmitted pathogens.
(16) "Person" means any individual, partnership, firm, association, corporation, limited liability
company, or other legal entity.
(1368)
(17) "Sexually Transmitted Infection" ("STI") means any infection or disease spread by sexual
intercourse, including, but not limited to, HIV/AIDS, gonorrhea, syphilis, chlamydia, hepatitis,
trichomoniasis, genital human papillomavirus infection (HPV), and genital herpes.

- Section-5. Liberal Construction.
  - This Act is an exercise of the public power of the people of the State of California for the protection of their health, safety, and welfare, and shall be liberally construed to effectuate its purposes.
- G Section 6. Conflicting Measures.
  - This Act is intended to be comprehensive. It is the intent of the People of the State of California that in the event this Act and one or more measures relating to the same subject shall appear on the same statewide ballot, the provisions of the other measure or measures shall be deemed to be in conflict with this Act. In the event that this Act receives a greater number of affirmative votes, the provisions of this Act shall prevail in their entirety, and all provisions of the other measure or measures shall be null and void.

# Gy Section 7. Proponent Accountability

The People of the State of California hereby declare that the proponent of this Act should be held civilly liable in the event this Act is struck down, after passage, in whole or in part, by a court for being constitutionally or statutorily impermissible. Such a constitutionally or statutorily impermissible initiative is a misuse of taxpayer funds and electoral resources and the Act's proponent, as the drafter of the Act, must be held accountable for such an occurrence.

In the event this Act, after passage, is struck down in court, in whole or in part, as unconstitutional or statutorily invalid, and all avenues for appealing and overturning the court decision have been exhausted, the proponent shall pay a civil penalty of \$10,000 to the General Fund of the State of California for failure to draft a wholly constitutionally or statutorily permissible initiative law. No party or entity may waive this civil penalty.

- Section 8. Amendment and Repeal.
- W This Act may be amended to further its purposes by statute passed by a two-thirds (2/3) vote of the Legislature and signed by the Governor.
- Section 9. Severability.
- If any provision of this Act, or part thereof, or the applicability of any provision or part to any person or circumstances, is for any reason held to be invalid or unconstitutional, the remaining provisions and parts shall not be affected, but shall remain in full force and effect, and to this end the provisions and parts of this Act are severable. The voters hereby declare that this Act, and each portion and part, would have been adopted irrespective of whether any one or more provisions or parts are found to be invalid or unconstitutional.
- Section 10. Legal Defense.

The People of the State of California desire that the Act, if approved by the voters, and thereafter

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challenged in court, be defended by the State of California. The People of the State of California, by enacting this Act, hereby declare that the proponent of this Act has a direct and personal stake in defending this Act from constitutional or statutory challenges to the Act's validity. In the event the Attorney General fails to defend this Act; or the Attorney General fails to appeal an adverse judgment against the constitutionality or statutory permissibly of this Act, in whole or in part, in any court, the Act's proponent shall be entitled to assert his direct and personal stake by defending the Act's validity in any court and shall be empowered by the citizens through this Act to act as an agent of the citizens of the State of California subject to the following conditions: (1) the proponent shall not be considered an "at-will" employee of the State of California, but the Legislature shall have the authority to remove the proponent from his agency role by a majority vote of each house of the Legislature when "good cause" exists to do so, as that term is defined by California case law; (2) the proponent shall take the Oath of Office under California Constitution, Article XX, §3 as an employee of the State of California; (3) the proponent shall be subject to all fiduciary, ethical, and legal duties prescribed by law; and (4) the proponent shall be indemnified by the State of California for only reasonable expenses and other losses incurred by the proponent, as agent, in defending the validity of the challenged Act. The rate of indemnification shall be no more than the amount it would cost the State to perform the defense itself.

A Section 11. Effective Date.

Except as otherwise provided herein, this Act shall become effective the day after its approval by the voters.

Section 3 Of Article XX of the